

Message Text

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ACTION ACDA-10

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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1122

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T MBFR VIENNA 0355

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR NEGOTIATIONS: FRG COMMENTS ON OPTION 3 SUPPLEMENT

REF: A) STATE 156821; USNATO 3667

FOLLOWING ARE THE FRG COMMENTS ON THE US SUPPLEMENT
TO THE DRAFT NAC GUIDANCE ON OPTION 3.

BEGIN TEXT:

1. SINCE THE SHAPE ASSESSMENT IS NOW AVAILABLE, THE
AMERICAN DRAFT SHOULD BE COMPARED WITH IT. CERTAIN
POINTS DIFFER NOT INSIGNIFICANTLY.

2. REGARDING PARA 3 IT IS NECESSARY TO DISCUSS THE
SUBSTANCE OF THE MATTER FURTHER BEFORE A FORMULATION
OF THIS POINT IS POSSIBLE. WE WOULD HOWEVER LIKE TO

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POINT OUT ALREADY THAT IN OUR OPINION IT HAS TO BE

DEFINED IN A FURTHER SUB-PARA. UNDER THE "OBJECTIVES" WHAT THE TERM "APPROPRIATELY DEFINED" IS TO MEAN FOR THE ALLIANCE.

3. IN OUR VIEW, A FURTHER CHAPTER "REDUCTIONS" SHOULD BE INSERTED BETWEEN THE CHAPTERS "OBJECTIVES" AND "LIMITATIONS". THIS CHAPTER COULD COVER SOME MATERIAL SO FAR CONTAINED UNDER "LIMITATIONS". IN ANY CASE WE THINK IT NECESSARY THAT ALL THREE REDUCTION ELEMENTS AS WELL AS SOVIET TANK REDUCTIONS BE TREATED HERE. IN ACCORDANCE WITH THE SHAPE ASSESSMENT WE ATTACH IMPORTANCE TO BEING CLEAR WHICH SPECIFIC AMERICAN NUCLEAR WARHEADS ARE TO BE WITHDRAWN. WE LEAVE OPEN THE QUESTION IN WHICH CONNECTION THIS WILL BE SPECIFIED.

4. REGARDING PARA 5 OF THE US PAPER WE THINK THAT AGREEMENT HAS TO BE REACHED ON THE STRUCTURE OF THE COMBINED COMMON CEILING BEFORE SUCH A PROPOSAL CAN GO TO VIENNA. THE DISCUSSION OF THIS POINT MUST THEREFORE BE REVIVED PARALLEL TO THE OPTION III DISCUSSION.

5. PARA. 8
FOR THE FORMULATION "AVAILABLE FOR US UNITS" A DEFINITION SHOULD BE FOUND WHICH WOULD CORRESPOND TO THE CONCEPT OF SHAPE.

6. THE FORMULATION OF PARA 9 PRESUPPOSES A PREVIOUS DISCUSSION OF THE AMERICAN MODELS PAPER.

7. PARA. 10
THE PROBLEM OF ANSWERING THE LIKELY SOVIET DEMAND TO LIMIT AMERICAN TANKS MUST BE SOLVED IN CONCRETE TERMS. THEREFORE THIS PARA NEEDS AS WELL FURTHER SUBSTANTIAL DISCUSSION.

8. A SUB-CLAUSE CORRESPONDING TO PARA 9 OF THE DRAFT GUIDANCE HAS TO BE ADDED TO PARA 12, TO THE EFFECT THAT NON-CIRCUMVENTION MEASURES CONCERNING THE EUROPEAN ARE IN BOTH PHASES ONLY ACCEPTABLE IN THE FORM OF
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LIMITATIONS ON MANPOWER VIA THE COMMON CEILING.

9. FURTHER QUESTIONS WHICH IN OUR OPINION WILL HAVE TO BE SETTLED IN CONNECTION WITH THE DISCUSSION OF THE SUBSTANCE OF OUR POSITION:

A) AGREEMENT THAT IN THE SECOND PHASE NO FURTHER NUCLEAR ELEMENTS WILL BE AT DISPOSITION, AND AGREEMENT

THAT IT IS OUT OF THE QUESTION FOR THE ALLIANCE TO
BROADEN THE SUBJECT OF NEGOTIATIONS COMPREHENSIVELY.

B) PROBLEM OF LIMITING FUTURE SOVIET MODELS.

C) PROBLEM OF AVOIDING THAT REDUCTIONS OF AMERICAN
AIR FORCE PERSONNEL "ON A VOLUNTARY BASIS" WILL SET
A PRECEDENT FOR THE SECOND PHASE. THIS POINT IN THE
AMERICAN PAPER (PARA 12) HAS IN OUR OPINION NOT
BEEN FORMULATED IN A SUFFICIENTLY CONVINCING MANNER.

10. ON THIS OCCASION - OR IN THE SPC - ONE SHOULD
TRY TO FIND A WATER-TIGHT FORMULA FOR THE KEY ISSUE
OF COLLECTIVELY FIXING COMMON CEILINGS ON EACH SIDE.
THE EXPRESSION "COLLECTIVE COMMON CEILING" IN OUR
VIEW IS NOT CLEAR ENOUGH AS "COLLECTIVE" IN THIS
POSITIONING MIGHT REFER TO A COLLECTIVE EAST-WEST-
UNDERTAKING. THIS COULD BE AMENDED THROUGH A DIFFERENT
SEQUENCE OF THE SAME WORDS, NAMELY "COMMON COLLECTIVE
CEILING". END TEXT.RESOR

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